Draft Budget 2024/25 Equality Impact Assessment

Overview

This draft Equality Impact Assessment (EIA) assesses the proposed council budget for 2024/25, which will be launched for consultation by Cabinet on 9 January 2024 and subsequently full Council in late February 2024. This EIA specifically assesses the potential impact of the proposal to increase Council Tax, the proposal to increase fees and, the proposal to review the venue and streaming of council meetings. The EIA considers the potential impacts arising from budget management proposals on those with protected characteristics. Given the close links between vulnerability and socioeconomic inequality, the EIA also considers the impact of proposals from this perspective. Torbay ranks the 38th most deprived upper tier local authority in England out of a total of 151 local authorities, according to the Indices of Multiple Deprivation (IMD) 2019.

This EIA does not fully assess Revenue Savings Plans for each department as these will be further assessed as the proposals develop and go through the decision-making cycle independently. Where departments are receiving additional funding, for example, through the Events Reserve, attention will be given to ensure that equality considerations are factored into spending decisions.

The Revenue Savings Plans currently being considered as part of the budget setting and the ongoing management of budget pressures throughout 2024/25 include:

Children's services

- Children Social Care Placement
- Home to school transport

Adult and Community Services

- Integrated Adult Social Care Contract
- Focus on prevention and relief of homelessness

Pride in Place

- SWISCO contract fee
- Optimisation of council assets
- Events

Corporate Services

Legal services

• Venue and streaming of council meetings

Council Tax

In determining the funding settlement for local authorities, the government has assumed that councils would increase council tax by a maximum of 2.99% with an additional 2% increase for the adult social care precept. In recognition of the ongoing significant spending pressures facing adult social care and to support the integrated arrangement with the NHS, it is proposed that the 2% adult social care precept is charged in 2024/2025.

Recognising the cost-of-living pressures that our residents continue to face, the Cabinet is proposing to increase Council Tax below the government cap with an increase of 2.75% rather than the 2.99% cap. This will allow us to increase the support that is available to support the communities who need it the most and to continue to invest in services while minimising as much as possible the financial impacts for our residents.

Whilst it is not possible to fully mitigate the impact of Council Tax increases, Torbay Council operates a Council Tax Support Scheme which limits the amount of Council Tax that eligible recipients are required to pay to up to 75%. The current Council Tax Support Scheme caseload has been analysed to help identify if there may be an indirect impact on one or more groups with protected characteristics because of the proposed increases to Council Tax. Where available, this information has been included in the evidence for each group of people with protected characteristics below. Other data included within the EIA has been sourced from the Joint Strategic Needs Assessment.

Fees and charges

It is proposed that fees and charges across Council services will generally increase in line with estimated inflation for 2024/25, by 4%. This will include car park charges, with increased levels of income offsetting increased prices and cost pressures within the service. There will be some exceptions, in particular planning fees where national rates will result in more significant increases.

Protected characteristics under the Equality Act	Data and insight	Equality considerations including any adverse impacts	Mitigation activities	Lead department and timeframe
Age	 18 per cent of Torbay residents are under 18 years old. 55 per cent of Torbay residents are aged between 18 to 64 years old. 27 per cent of Torbay residents are aged 65 and older. 	Revenue saving plans Due to their overrepresentation as service users, older people could be disproportionately impacted by revenue saving plans in Adult Social Care. Due to their overrepresentation as service user children and younger people could be	Revenue saving plans Services will continue to take a case-by-case approach and person/ child centred approach in their delivery of services to ensure that individuals receive support tailored to their individual needs and	Director of Adult and Community Services and Director of Children's Services to assess the

	This are smalled and he		- turn and the second the second second second	in a staf
	This age profile can lead to	disproportionately impacted by revenue	circumstances. To ensure that	impact of
	significantly higher demand for	saving plans in Children's Services especially	equality is fully considered,	budget
	health and care services tailored	around home to school transport budget	individual decisions will be further	savings
	towards an older population.	decisions.	assessed as proposals develop	within their
			and go through the decision-	departments.
	Council Tax Support Scheme	Council Tax and fees and charges	making cycle independently. In	
	caseload data	Older people may be disproportionately	addition, where relevant existing	Financial
	Pension age households represent	impacted by increases to Council Tax and fees	council policies will continue to be	Services
	just over 44.7% of the current	and charges due to the increased likelihood of	followed to ensure that service	Continue to
	Council Tax Support caseload.	them experiencing poverty during retirement.	delivery is equitable.	raise
		Younger people may be disproportionately		awareness of
		impacted by increases to Council Tax due to	Council Tax and fees and charges	the Council
		the increased likelihood of them experiencing	A Council Tax Support Scheme is	Tax Support
		low earnings.	in place which limited the amount	Scheme.
			that eligible applicants are	
			required to pay to 75%. The	
			Exceptional Hardship Fund is also	
			available to provide financial	
			support to eligible applicants	
			facing exceptional financial	
			hardship.	
Carers	At the time of the 2021 census	Revenue saving plans	Revenue saving plans	Director of
	there were 14,900 unpaid	Due to their overrepresentation as both direct	Services will continue to take a	Adult and
	carers in Torbay. 5,185 of these	service users and service beneficiaries' carers	case-by-case approach and	Community
	provided 50 hours or more of	may be disproportionately impacted by	person/ child centred approach in	Services and
	care. Unpaid carers require	revenue saving plans in Adult Social Care and	their delivery of services to	Director of
	support to help deliver this	Children's Services provisions.	ensure that individuals receive	Children's
	care and to look after their own		support tailored to their	Services to
	health and wellbeing.	Council Tax and fees and charges	individual needs and	assess the
		Carers may be disproportionately impacted by	circumstances. To ensure that	impact of

		due to the increased likelihood of them	individual decisions will be further	savings
		experiencing poverty.	assessed as proposals develop	within their
			and go through the decision-	departments
			making cycle independently. In	
			addition, where relevant existing	
			council policies will continue to be	Financial
			followed to ensure that service	Services
			delivery is equitable.	Continue to
				raise
			Council Tax and fees and charges	awareness of
			A Council Tax Support Scheme is	the Council
			in place which limited the amount	Tax Support
			that eligible applicants are	Scheme and
			required to pay to 75%. The	to ensure
			Exceptional Hardship Fund is also	that equality
			available to provide financial	is
			support to eligible applicants	considered.
			facing exceptional financial	
			hardship.	
Disability	In the 2021 Census, 23.8% of	Revenue saving plans	Revenue saving plans	Director of
	Torbay residents answered that	Due to their overrepresentation as service	Services will continue to take a	Adult and
	their day-to-day activities were	users people with disabilities may be	case-by-case approach and	Community
	limited a little or a lot by a physical	disproportionately impacted by budget	person/ child centred approach in	Services and
	or mental heal condition or illness.	management decisions in Adult Social Care	their delivery of services to	Director of
	This was significantly higher than	and Children's Services provisions.	ensure that individuals receive	Children's
	England (17.3%) and South West		support tailored to their	Services to
	(18.6%), the difference was	Council Tax and fees and charges	individual needs and	assess the
	particularly marked in those	People with disabilities may be	circumstances. To ensure that	impact of
	stating that their day-to-day	disproportionately impacted by increases to	equality is fully considered,	budget
	activities were limited a lot.	Council Tax and fees and charges due to the	individual decisions will be further	savings
			assessed as proposals develop	

C	Council Tax Support Scheme	increased likelihood of them experiencing	and go through the decision	within their
c	aseload data	poverty.	making cycle independently. In	departments.
A	Around 2% of all working age		addition, where relevant existing	
h	nouseholds receive a Disability or	Venue and streaming of council meetings	council policies will continue to be	Financial
S	Severe Disability Premium.	People with disabilities may be	followed to ensure that service	Services
		disproportionately impacted by the decision	delivery is equitable.	Continue to
		to change the venue of the council's meetings		raise
		as they may find it more difficult to travel to in	Council Tax and fees and charges	awareness of
		person meetings.	A Council Tax Support Scheme is	the Council
			in place which limited the amount	Tax Support
			that eligible applicants are	Scheme and
			required to pay to 75%. The	to ensure
			Exceptional Hardship fund is also	that equality
			available to provide financial	is
			support to eligible applicants	considered.
			facing exceptional financial	
			hardship.	Corporate
				Services to
			Venue and streaming of council	ensure that
			meetings	Council
			Meeting dates will continue to be	meetings
			published in good time to	remain
			encourage maximum attendance.	accessible.
			Minutes of the meeting are	
			published online so that those	
			unable to attend can stay	
			informed of Council decisions.	
			Consideration will be given to	
			ensuring that any alternative	
			venues are accessible and that	
			reasonable adjustments are put in	
			place where required.	

Gender	In the 2021 Census, 0.4% of	Revenue saving plans	Revenue saving plans	Director of
Reassignment	Torbay's community answered that	People with the protected characteristic of	Services will continue to take a	Adult and
-	their gender identity was not the	gender reassignment may disproportionately	case-by-case approach and	Community
	same as their sex registered at	impacted by reductions in Adult Social Care	person/ child centred approach in	Services and
	birth. This proportion is similar to	and Children's Services provisions if the ability	their delivery of services to	Director of
	the Southwest and is lower than	to put in place appropriate and considered	ensure that individuals receive	Children's
	England.	care and support is limited.	support tailored to their	Services to
			individual needs and	assess the
			circumstances. To ensure that	impact of
			equality is fully considered,	budget
			individual decisions will be further	savings
			assessed as proposals develop	within their
			and go through the decision	departments.
			making cycle independently. In	
			addition, where relevant existing	
			council policies will continue to be	
			followed to ensure that service	
			delivery is equitable.	
Marriage and civil	Of those Torbay residents aged 16	There are no expected adverse impacts	Not applicable.	Not
partnership	and over at the time of 2021	anticipated.		applicable.
	Census, 44.2% of people were			
	married or in a registered civil			
	partnership.			
Pregnancy and	Over the period 2010 to 2021, the	Venue and streaming of council meetings	Venue and streaming of council	Corporate
maternity	rate of live births (as a proportion	Those who are pregnant or recently had a	meetings	Services to
	of females aged 15 to 44) has been	child may be disproportionately impacted by	Meeting dates will continue to be	ensure that
	slightly but significantly higher in	the decision to change the venue of public	published in good time to	Council
	Torbay (average of 63.7 per 1,000)	meetings as they may find it more difficult to	encourage maximum attendance.	meetings
	than England (60.2) and the	travel to in person meetings.	Minutes of the meeting are	remain
	South West (58.4). There has been		published online so that those	accessible.
	a notable fall in the numbers of	r	unable to attend can stay	
			informed of Council decisions.	
			Consideration will be given to	

	live births since the middle of the last decade across all geographical areas.		ensuring that any alternative venues are accessible and that reasonable adjustments are put in place where required.	
Race	In the 2021 Census, 96.1% of Torbay residents described their ethnicity as white. This is a higher proportion than the South West and England. Black, Asian and minority ethnic individuals are more likely to live in areas of Torbay classified as being amongst the 20% most deprived areas in England.	Revenue saving plans Revenue savings plans in Adult Social Care and Children's Services provisions may disproportionately impact people from different cultural backgrounds if the ability to put in place culturally appropriate and considered care and support is limited. Council Tax and fees and charges People from black, Asian and minority ethnic backgrounds may be disproportionately impacted by increases to Council Tax and fees and charges due to the increased likelihood of financial insecurity.		Director of Adult and Community Services and Director of Children's Services to assess the impact of budget savings within their departments Financial Services Continue to raise awareness of the Council Tax Support Scheme and to ensure
			required to pay to 75%. The Exceptional Hardship fund is also available to provide financial support to eligible applicants facing exceptional financial hardship.	that equality is considered.

Religion or belief	64.8% of Torbay residents who	Revenue Savings Plans	Revenue saving plans	Director of
	stated that they have a religion in	Revenue savings plans in Adult Social Care	Services will continue to take a	Adult and
	the 2021 census.	and Children's Services provisions may impact	case-by-case approach and	Community
		people from different cultural backgrounds if	person/ child centred approach in	Services and
		the ability to put in place culturally	their delivery of services to	Director of
		appropriate and considered care and support	ensure that individuals receive	Children's
		is limited.	support tailored to their	Services to
			individual needs and	assess the
			circumstances. To ensure that	impact of
			equality is fully considered,	budget
			individual decisions will be further	savings
			assessed as proposals develop	within their
			and go through the decision	departments.
			making cycle independently. In	
			addition, where relevant existing	
			council policies will continue to be	
			followed to ensure that service	
			delivery is equitable.	
Sex	51.3% of Torbay's population are	Council Tax and fees and charges	Council Tax and fees and charges	
	female and 48.7% are male	Females may be disproportionately impacted	A Council Tax Support Scheme is	
		by increases to Council Tax and fees and	in place which limited the amount	Financial
	Council Tax Support Scheme	charges due to the increased likelihood of	that eligible applicants are	Services
	caseload data	lone parent households experiencing poverty.	required to pay to 75%. The	Continue to
	Based on current data there is a		Exceptional Hardship fund is also	raise
	higher percentage of working age		available to provide financial	awareness of
	women claiming Council Tax		support to eligible applicants	the Council
	Support 4,048 (61%) when		facing exceptional financial	Tax Support
	compared to their representation		hardship.	Scheme and
	in the Torbay population 71,493			to ensure
	(51.31%). There are 1,842 lone			that equality
	parents receiving Council Tax			is
	Support, which represents 28% of			considered.

	all working age households. 1,703 or 92.4% of lone parent households are women.			
Sexual orientation	In the 2021 Census, 3.4% of those in Torbay aged over 16 identified their sexuality as either Lesbian, Gay, Bisexual or, used another term to describe their sexual orientation.	Revenue saving plans Revenue savings plans in Adult Social Care and Children's Services provisions may impact people from LGBT+ communities if the ability to put in place appropriate and considered care and support is limited. Due to the limited data collected locally, it is not possible to fully understand the possible impacts on this group of service users.	Revenue saving plans Services will continue to take a case-by-case approach and person/ child centred approach in their delivery of services to ensure that individuals receive support tailored to their individual needs and circumstances. To ensure that equality is fully considered, individual decisions will be further assessed as proposals develop and go through the decision making cycle independently. In addition, where relevant existing council policies will continue to be followed to ensure that service delivery is equitable.	Director of Adult and Community Services and Director of Children's Services to assess the impact of budget savings within their departments